### OKLAHOMA STATE SENATE JOINT COMMITTEE REPORT

# May 19, 2025

# JOINT COMMITTEE ON APPROPRIATIONS AND BUDGET

# <u>SB1169</u>

Ву:	Hall et al of the Senate and Kane et al of the House	
Title:	Public finance; specifying certain duty of Director of Office of Management and Enterprise Services. Emergency.	
Recommendation:	DO PASS AS AMENDED BY CS	
AYES: 24	Daniels, Dossett, Gollihare, Goodwin, Green, Hall, Haste, Hicks, Jech, Kirt, Murdock, Paxton, Pederson, Prieto, Pugh, Rader, Reinhardt, Rosino, Sacchieri, Seifried, Stanley, Stewart, Thompson, Weaver	
NAYS: 0		
CONSTITUTIONAL PRIVILEGE: 0		

Senator Chuck Hall, Chair

AMD SB1169 PCS - ADOPTED (Request No: 2066)

### OKLAHOMA HOUSE OF REPRESENTATIVES COMMITTEE REPORT

# JOINT COMMITTEE ON APPROPRIATIONS AND BUDGET COMMITTEE

### <u>SB1169</u>

By: Kane et al of the House

Hall et al of the Senate

Title: Public finance; specifying certain duty of Director of Office of Management and Enterprise Services. Emergency.

Coauthored By:

Recommendation: DO PASS AS AMENDED BY CS

Amendments:

1. Committee Substitute Attached

Chr. Representative Trey Caldwell

YEAS: 25

Bashore, Bennett, Blancett, Burns, Caldwell (C), Caldwell (T), Ford, Grego, Hilbert, Kane, Kendrix, Lawson, Manger, Miller, Munson, Newton, Osburn, Pae, Pfeiffer, Provenzano, Ranson, Strom, West (J), West (K), West (T)

NAYS: 1

Fugate

CONSTITUTIONAL PRIVILEGE: 0

1	STATE OF OKLAHOMA
2	1st Session of the 60th Legislature (2025)
3	COMMITTEE SUBSTITUTE FOR
4	SENATE BILL NO. 1169 By: Hall and Haste of the Senate
5	and
6	Caldwell (Trey) and Kane of
7	the House
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10	COMMITTEE SUBSTITUTE
11	An Act relating to state property; amending 62 O.S. 2021, Section 901, which relates to the Long-Range
12	Capital Planning Commission; prescribing duties of the Commission; amending Sections 3 and 2, Chapter
13 14	441, O.S.L. 2024 (73 O.S. Supp. 2024, Sections 188A and 188B), which relate to the Oklahoma Capital Assets Maintenance and Protection Act; dissolving the
14	Oklahoma Capital Assets Management and Protection Board; requiring the Long-Range Capital Planning
16	Commission to develop and update certain plans; modifying allocation requirements of funds deposited
17	in the Oklahoma Capital Assets Maintenance and Protection Fund; eliminating fiscal year allocation
18	limitation; updating statutory language; updating statutory references; providing an effective date; and declaring an emergency.
19	and declaring an emergency.
20	
21	BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:
22	SECTION 1. AMENDATORY 62 O.S. 2021, Section 901, is
23	amended to read as follows:
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1 Section 901. A. There is hereby created a Long-Range Capital Planning Commission to advise and assist the Legislature in 2 providing for real property capital facility needs for this state. 3 The Commission shall consist of nine (9) members as follows: 4 5 1. Three members appointed by the President Pro Tempore of the Senate; 6 2. Three members appointed by the Speaker of the House of 7 Representatives; and 8 9 3. Three members shall be appointed by the Governor. All appointees shall be from the public at large. Within thirty 10 (30) days of the effective date of this act July 1, 2013, the 11 12 appointing authorities shall appoint new members to the Commission; provided, a member serving on the effective date of this act July 1, 13 2013, may be reappointed if he or she is otherwise qualified. Of 14 the members initially appointed by each appointing authority after 15 the effective date of this act July 1, 2013, one shall be appointed 16 for a one-year term, one shall be appointed for a two-year term and 17 one shall be appointed for a three-year term. Thereafter, their 18 successors shall be appointed for four-year terms. Any vacancy 19 shall be filled for the remainder of the unexpired term in the same 20 manner as the original appointment. The appointing authorities 21 shall appoint members who possess knowledge, skills and abilities to 22 perform the duties of the Commission. No member of the Commission 23 shall be interested, directly or indirectly, in any contract entered 24

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1 into for a project approved by the Commission during the period of 2 service of the member, nor shall any person be appointed as a member of the Commission if such person is interested, directly or 3 indirectly, in a contract entered into for a project approved prior 4 5 to the appointment. An indirect interest shall include, but not be limited to, an interest of an immediate family member of the member 6 of the Commission or a business with which the member of the 7 Commission is associated. 8

9 B. A chair of the Commission shall be elected from its
10 membership. Five members of the Commission shall constitute a
11 quorum. Members of the Commission shall serve without compensation,
12 but shall be entitled to reimbursement, pursuant to the State Travel
13 Reimbursement Act, for expenses incurred in the performance of their
14 duties.

C. Initial appointments to the Commission shall be made within thirty (30) days of the effective date of this act May 28, 1992.

D. The Commission shall have the authority to promulgate rules and regulations necessary to implement the provisions of this act the State Capital Improvement Planning Act.

E. The Office of Management and Enterprise Services, with the
 advice and assistance of the Oklahoma State Bond Advisor Deputy
 <u>Treasurer for Debt Management</u>, shall provide staffing for the
 Commission and other such assistance as the Commission may require.

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1 F. 1. The Commission shall prepare each year an annual capital plan budget and a state capital plan for addressing state capital 2 facility needs for the next ensuing eight (8) years. The Oklahoma 3 State Regents for Higher Education and each state governmental 4 5 entity as defined in Section 695.3 of this title shall cooperate with the Commission in the preparation of the state plan. Each 6 year, on or about December 1, the plan shall be submitted to the 7 Governor, Speaker of the House of Representatives and President Pro 8 9 Tempore of the Senate. The Long-Range Capital Planning Commission shall annually update the eight-year plan. The Office of Management 10 and Enterprise Services shall perform routine services to support 11 12 the eight-year plan, including, but not limited to, agency-level planning, real estate services, construction services and facility 13 operations as provided by law. 14

15 2. In addition to the requirements set forth in Section 10
16 <u>901.1</u> of this act title, the capital plan should:

- a. supplement and integrate, not replace, existing
   capital planning processes,
- b. assess long-term needs for capital facilities to
  support state government needs as determined by the
  Commission,
- c. review and assess the inventory of capital facilities
   held by the state, and make recommendations on
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1 reallocation, reuse or liquidation of properties for 2 incorporation into the annual capital plan, d. include a projection of economic and demographic 3 trends likely to influence the needs of state 4 5 government during the eight-year period, address agency strategic facility plans for new, 6 e. improved, renovated, or expanded capital facilities or 7 facilities that should be reallocated or liquidated, 8 9 f. include estimates of life cycle costs for new and 10 substantially expanded or renovated facilities, evaluate the effectiveness of planning processes at 11 q. 12 the agency level to account for all capital facility costs for incorporation into the annual capital 13 budget, 14 h. account for projections of debt service and revenues 15 available from general obligation bonds and other 16 sources, including, but not limited to, the 17 Maintenance of State Buildings Revolving Fund, 18 analyze the capacity of the state to incur debt or i. 19 finance public capital facilities, 20 j. include a comprehensive listing of all capital 21 expenditures of the state which the Commission 22 recommends be undertaken or continued for any state 23 agency in the next two (2) fiscal years, together with 24

information as to the effect of such capital projects on future operating expenses of the state, and with recommendations as to the priority of such capital projects and the means of funding them,

- k. forecast the requirements for capital projects of
  state agencies for the eight-year-period eight-year
  period and for such additional periods, if any, as may
  be necessary or desirable for adequate presentation of
  particular capital projects, and include a schedule
  for the planning and implementation or construction of
  such capital projects,
- 12 1. set forth a proposed itemized budget for the next fiscal year of recommended capital expenditures 13 inclusive of all funding sources, for each agency, 14 including facility rent and lease payments, energy and 15 utility expenditures, operations and maintenance, 16 capital improvements and capital development projects 17 as necessary to optimize and preserve the state's 18 capital assets, 19
- 20 m. include the findings of the Oklahoma State Government 21 Asset Reduction and Cost Savings Program and the 22 indexing of the most necessary capital improvements to 23 the expenditure of funds from the Maintenance of State 24 Buildings Revolving Fund,

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- n. include such other information as the Commission deems
   relevant to its duties, and
- o. include findings of the Oklahoma State Government
  Asset Reduction and Cost Savings Program and the
  indexing of the most necessary capital improvements to
  the expenditure of funds from the Maintenance of State
  Buildings Revolving Fund.

G. The capital plan budget shall include, for each expenditure and class of expenditures, the capital facility costs to be incurred during the next ensuing fiscal year, inclusive of the annual operating and maintenance costs of such facilities and a schedule of depreciation calculated in accordance with the principles and standards of capital budgeting authorized by subsection H of this section.

The Commission, with the assistance of the Office of 15 Η. Management and Enterprise Services, shall prepare and publish rules 16 17 and regulations that set forth principles and standards for capital planning and budgeting to be used by state agencies. The rules and 18 regulations shall set forth definitions of relevant terms to be used 19 in the capital planning and budgeting processes, establish 20 accounting standards and standards for costs and benefits of public 21 facility investments. 22

I. 1. The Commission, the Office of Management and Enterprise
Services, and the Oklahoma State Bond Advisor Deputy Treasurer for

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1 Debt Management may request the assistance of such personnel of any state agency in order to perform their duties pursuant to the State 2 Capital Improvement Planning Act and such agencies shall respond and 3 provide any such assistance as may be required. The Commission may 4 5 use existing studies, surveys, plans, data and other materials in the possession of any state agency. Each such agency shall make the 6 same available to the Commission so that the Commission may have 7 available to it current information with respect to the capital 8 9 plans and programs of each such agency.

2. The officers and personnel of any state agency may serve at the request of the Commission upon such advisory committees as the Commission may create and such officers and personnel may serve upon such committees without forfeiture of office or employment and with no loss or diminution of the compensation, status, rights and privileges which they otherwise enjoy.

J. This section shall not be applicable to the following or their lands, properties, buildings, funds or revenue:

18 1. The Oklahoma Ordnance Works Authority; and

19 2. The Commissioners of the Land Office.

20 <u>K. The Commission shall develop plans, adopt authorizations,</u> 21 <u>and fulfill the duties required pursuant to Section 188A of Title 73</u> 22 <u>of the Oklahoma Statutes.</u>

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1 SECTION 2. AMENDATORY Section 3, Chapter 441, O.S.L. 2024 (73 O.S. Supp. 2024, Section 188A), is amended to read as 2 follows: 3 Section 188A. A. There is hereby created the Oklahoma Capital 4 5 Assets Management and Protection Board (OCAMP Board). The Board Long-Range Capital Planning Commission shall develop plans and adopt 6 authorizations directing the Oklahoma Capitol Improvement Authority 7 on the utilization of Oklahoma Capital Assets Maintenance and 8 9 Protection Fund monies. 10 B. The Board shall consist of members to be appointed as follows: 11 12 1. Three members appointed by the Governor, at least one of whom shall have no less than ten (10) years of experience in the 13 construction industry; 14 2. The Chancellor of Higher Education or a designee; and 15 3. The Executive Director of the Oklahoma Tourism and 16 Recreation Department or a designee. 17 C. The chair and vice chair of the Board shall be elected by 18 the Board members at the first meeting of the Board and shall 19 preside over meetings of the Board and perform other duties as may 20 be required by the Board. The Board shall elect a chair and vice 21 chair no less than once a calendar year. 22 D. 1. The Board Commission shall develop and adopt the 23 following five-year plans to provide for allocations and 24

1 expenditures of the Oklahoma Capital Assets Maintenance and 2 Protection Fund as follows:

- a. the OCAMP Higher Education Five-year Plan, for the
  maintaining and repairing of state-owned properties
  and buildings of public institutions of higher
  learning,
- b. the OCAMP Tourism and Recreation Five-year Plan, for
  the maintaining and repairing of properties and
  buildings of state parks operated by the Oklahoma
  Tourism and Recreation Department, and
- c. the OCAMP State Five-year Plan, for the maintaining
   and repairing of all state-owned properties and
   buildings.

14 2. For fiscal years 2026 through 2028 year 2026, the Board 15 <u>Commission</u> shall allocate Oklahoma Capital Assets Maintenance and 16 Protection Fund monies to such five-year plans in the following 17 proportions:

a. the OCAMP Higher Education Five-year Plan shall be
allocated forty-five percent (45%) of such monies.
Twenty percent (20%) of those monies allocated shall
be for comprehensive institutions of higher education
within The Oklahoma State System of Higher Education,
fifty percent (50%) for all four-year colleges and
universities except the University of Oklahoma located

	<del>ty</del>
2 located in Stillwater, Oklahoma, and thirty perc	ent
3 (30%) for two-year institutions of higher educat	ion
4 within The Oklahoma State System of Higher Educa	<del>tion.</del>
5 <u>for the following:</u>	
6 (1) twenty percent (20%) of those monies alloca	ted
7 <u>shall be for four-year colleges and univers</u>	ities
8 receiving a Research Colleges and Universit	ies
9 designation from the Carnegie Classificatio	n of
10 Institutions of Higher Education to be furt	her
11 <u>allocated as follows:</u>	
12 (a) fifty percent (50%) for those colleges	and
13 <u>universities defined as a historically</u>	black
14 college or university pursuant to the	
15 <u>federal Higher Education Act of 1965</u> ,	as
16 <u>amended</u> , and	
17 (b) fifty percent (50%) of those monies	
18 <u>allocated shall be for other colleges</u>	and
19 <u>universities</u> ,	
20 (2) thirty-five percent (35%) of those monies	
21 <u>allocated shall be for two-year institution</u>	s of
22 <u>higher education within The Oklahoma State</u>	System
23 <u>of Higher Education</u> , and	
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1 forty-five percent (45%) of those monies (3) 2 allocated shall be for all 4-year colleges and universities except the University of Oklahoma 3 located in Norman, Oklahoma, and Oklahoma State 4 5 University located in Stillwater, Oklahoma, the OCAMP Tourism and Recreation Five-year Plan shall 6 b. be allocated ten percent (10%) of such monies, and 7 the OCAMP State Five-year Plan shall be allocated 8 с. 9 forty-five percent (45%) of such monies. E. C. The Board Commission shall update each five-year plan no 10 less often than biennially. Upon the adoption of such plans and 11 upon each update to such plans, a report detailing such plans shall 12 be submitted by electronic means to the Governor, the President Pro 13 Tempore of the Senate, and the Speaker of the House of 14 Representatives. 15 F. D. The Office of Management and Enterprise Services, with 16 the advice and assistance of the Oklahoma Capitol Improvement 17

18 Authority, shall provide staffing for the Board Commission and other 19 such assistance as the Board Commission may require.

20 G. E. The Board Commission may direct the Oklahoma Capitol 21 Improvement Authority to allocate, budget, and expend, either 22 directly or under the terms of memoranda of understanding lawfully 23 entered into with other state entities, monies from the Oklahoma 24 Capital Assets Maintenance and Protection Fund on any project or

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1 item that has been included in an applicable five-year plan
2 authorized under the provisions of this act the Oklahoma Capital
3 <u>Assets Maintenance and Protection Act</u> for no less than one (1) year.
4 SECTION 3. AMENDATORY Section 2, Chapter 441, O.S.L.
5 2024 (73 O.S. Supp. 2024, Section 188B), is amended to read as
6 follows:

There is hereby created in the State Treasury 7 Section 188B. A. a revolving fund for the Oklahoma Capitol Improvement Authority to 8 9 be designated the "Oklahoma Capital Assets Maintenance and Protection Fund" (OCAMP Fund). The fund shall be a continuing fund, 10 not subject to fiscal year limitations, and shall consist of all 11 12 monies received by the Oklahoma Capitol Improvement Authority 13 eligible under law and directed for deposit to the fund. All monies accruing to the credit of the fund are hereby appropriated and, 14 except for the transfer required pursuant to Enrolled Senate Bill 15 No. 1125 of the 2nd Session of the 59th Oklahoma Legislature, may be 16 allocated, budgeted, and expended by the Oklahoma Capitol 17 Improvement Authority as directed by the Oklahoma Capital Assets 18 Management and Protection Board created in Section 3 of this act 19 Long-Range Capital Planning Commission. Such allocations, 20 budgeting, and expenditures shall strictly adhere to the specific 21 terms, limitations, purposes, and requirements described in the 22 directive adopted by the Oklahoma Capital Assets Management and 23 Protection Board Commission. Expenditures from the fund shall be 24

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made upon warrants issued by the State Treasurer against claims
 filed as prescribed by law with the Director of the Office of
 Management and Enterprise Services for approval and payment.

The Oklahoma Capitol Improvement Authority shall be 4 Β. 5 authorized to enter into memoranda of understanding with agencies, departments, and subdivisions of the state as provided by law and as 6 deemed necessary by the Authority to administer expenditures from 7 and allocations and deposits to and from the Oklahoma Capital Assets 8 9 Maintenance and Protection Fund, provided that such memoranda of understanding do not conflict with or impede the administration of 10 capital projects specifically authorized by law or directed by the 11 12 Oklahoma Capital Assets Management and Protection Board Commission. 13 Such memoranda of understanding shall not constitute a legal obligation of the State of Oklahoma this state. 14

15 C. Limited to the extent required for projects specifically
16 authorized under the provisions of this act the Oklahoma Capital
17 <u>Assets Maintenance and Protection Act</u>, the Oklahoma Capitol
18 Improvement Authority shall be authorized to:

Acquire real property together with improvements located
 thereon and personal property;

2. Provide for the construction of improvements to real
 property and to provide funding for repairs, refurbishments,
 deferred maintenance, and improvements to real and personal
 property;

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3. Hold title to property and improvements as necessary to
 comply with legal directives and authorizations; and

4. Lease, transfer, and otherwise legally dispose of property
and improvements as necessary to comply with legal directives and
authorizations.

No later than January 15 annually, the Oklahoma Capitol 6 D. Improvement Authority shall submit electronically to the Governor, 7 the President Pro Tempore of the Senate, the Speaker of the House of 8 9 Representatives, the Chair of the Appropriations Committee of the Senate, and the Chair of the Appropriations and Budget Committee of 10 the House of Representatives a report detailing impacts to the 11 balance of the Oklahoma Capital Assets Maintenance and Protection 12 Fund occurring in the prior calendar year, including, but not 13 limited to, all distributions, expenditures, collections, and 14 deposits of the Oklahoma Capital Assets Maintenance and Protection 15 Fund. 16

E. No allocations shall be made by the Oklahoma Capital Assets
Management and Protection Board from the Oklahoma Capital Assets
Maintenance and Protection Fund in fiscal year 2025. Allocations
made by the Board from the Fund shall not exceed Seventy-five
Million Dollars (\$75,000,000.00) in each fiscal year for fiscal
years 2026 through 2028.
SECTION 4. This act shall become effective July 1, 2025.

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1	SECTION 5. It being immediately necessary for the preservation
2	of the public peace, health or safety, an emergency is hereby
3	declared to exist, by reason whereof this act shall take effect and
4	be in full force from and after its passage and approval.
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